



Informing our approach to sustainability, resilience and fairness

The 'Better Decision Making' tool has been designed to help you consider the impact of your proposal on the health and wellbeing of communities, the environment, and local economy. It draws upon the priorities set out in our Council Plan and will help us to provide inclusive and discrimination-free services by considering the equalities and human rights implications of the decisions we make. The purpose of this tool is to avoid decisions being made in isolation, and to encourage evidence-based decision making that carefully balances social, economic and environmental factors, helping us to become a more responsive and resilient organisation.

Introduction

Service submitting the proposal:

Sports and Active Leisure

Name of person completing the assessment:

Vicky Japes

Job title:

Older People's Accommodation Programme Manager

Directorate:

Health, Housing & Adult Social Care

Date Completed:

29th May 2018

Date Approved:

13th June 2018

Section 1: What is the proposal?

1.1	<p>Name of the service, project, programme, policy or strategy being assessed?</p> <p>Improved sports facilities at the old Burnholme school site, helping to create a Health and Wellbeing campus on the site.</p>
1.2	<p>What are the main aims of the proposal?</p> <p>To provide fit for purpose sport and leisure facilities to meet the needs of existing and future users. To improve the outdoor pitch playing surfaces to enable more teams to play. To create new FA compliant changing facilities create gym and studio facilities for community fitness activities.</p>

1.3	What are the key outcomes?
	<ol style="list-style-type: none"> 1) Refurbishment of existing sports hall and changing facilities to meet the needs of the existing users of the site. 2) Pitch drainage improvements, levelling and fencing to improve the playing surface of the grass pitches. 3) Provision of new outdoor sport changing and officials room, meeting FA design guidance. 4) Provision of an equipped fitness gym and studio space for community fitness activities. 5) The appointment of an appropriate operator for the site. 6) An increase in opening hours and range of activities available to attract new participants. 7) The cycle track/ walking route to Derwenthorpe opened to allow access through the site.

Section 2: Evidence

2.1	What data / evidence is available to support the proposal and understand its likely impact? (e.g. hate crime figures, obesity levels, recycling statistics)
	<p>The city's built sports facilities strategy identifies a shortage of sports hall space in the city, specifically commenting on the lack of pay and play facilities (as most of the city's sports halls are in schools, colleges and universities). The facilities which are currently available are all well used, but the Council Wellbeing team are only staffing the site for approximately 20 hours per week. There is demand for additional access to the site for casual use and block bookings. The Council's wellbeing team are aware that there is considerable demand for gymnastics coaching in the city, which requires a full height sports hall. One fifth of the City's 4-5 year olds are overweight or obese, this rises to 29% of 10-11 year olds. While 60% of the City's adults are overweight or obese. The city's playing pitch strategy and open spaces study set out the shortage of and poor quality of playing fields in the East of the city. The Local plan evidence base for Open Space Sport & Recreation specifically identifies Heworth as an area with high demand for increased pitch provision.</p>

2.2	What public / stakeholder consultation has been undertaken and what were the findings?
	<p>Public Engagement sessions have been held at Burnholme Prior to the school closure, prior to any plans being developed for the site and to share proposals for the development of the Centre at Burnholme and investment in the sports facilities. At all of these sessions continued provision of sports facilities was highlighted as a priority.</p> <p>Key points from this consultation included</p> <ul style="list-style-type: none"> • The request for the cycle/walking route linking Burnholme to Derwenthorpe to be opened up. • The request for existing groups to continue to be able to use the facilities throughout the works and on going.

	<ul style="list-style-type: none"> • The need for extended opening hours so that other users can access the sports facilities. • The request for casual pay and play access rather than people having to be members of clubs who have block bookings. • Informal access to the playing fields/ open space. <p>Other requests included the development of a swimming pool, a skate park and an ice rink.</p>
--	--

	<p>Are there any other initiatives that may produce a combined impact with this proposal? (e.g. will the same individuals / communities of identity also be impacted by a different project or policy?)</p>
2.3	<p>This project is part of the Health and Wellbeing Campus at Burnholme. It will form an integral part of the community facilities on the site. The site will include a care home, the “centre” with cafe, library, nursery, music and learning facilities, health care services and sports and leisure facilities. The sports facilities will work with the Centre to ensure a wide variety of activities are on offer, and with the health center to make sure that activities support the needs of patients. The sports centre will be the city base for the “Healthwise” GP exercise referral programme.</p>

Section 3: Impact on One Planet principles

Please summarise any potential positive and negative impacts that may arise from your proposal on residents or staff.
 This section relates to the impact of your proposal on the ten One Planet principles.

For ‘Impact’, please select from the options in the drop-down menu.
 If you wish to enter multiple paragraphs in any of the boxes, hold down ‘Alt’ before hitting ‘Enter’.

Equity and Local Economy

Does your proposal?	Impact	What are the impacts and how do you know?
3.1 Impact positively on the business community in York?	neutral	There will be opportunities for local contractors to bid for the construction and pitch work. The management contract will be included in the GLL contract, staff will transfer by TUPE.
3.2 Provide additional employment or training opportunities in the city?	Positive	The site is currently only staffed and operated for approximately 20 hours per week. The proposal for operating the site includes opening hours of 8am until 10pm. These hours will require the recruitment of additional staff. There will also be opportunities

3.3	Help improve the lives of individuals from disadvantaged backgrounds or underrepresented groups?	Positive	<p>for additional coaching staff and instructors.</p> <p>The project will invest in sport and pitch provision which will benefit young people in the area, encouraging skill development, team skills and physical wellbeing. The facilities are located in Heworth ward and will directly target the local community, providing pay and play activities, meaning people do not have to become members. The facilities will also offer free access to the local schools, including Applefields which will attract young disabled people into sport. The changing rooms will be refurbished to attract people who have been less likely to participate in sport, including women who may have been put off sport as a result of school PE lessons and facilities.</p>

Health & Happiness

Does your proposal?		Impact	What are the impacts and how do you know?
3.4	Improve the physical health or emotional wellbeing of residents or staff?	positive	<p>The project is designed to increase the opportunities for residents of the area to be active both indoors and outdoors. It will provide a range of casual, individual and group activities. 20% of the York population do less than 30 minutes of physical activity per week. This project will help to support residents who live in the East of the city to be more active. Evidence shows that physical activity can help with weight management, reducing the risk of many life limiting conditions and improving mental health.</p>
3.5	Help reduce health inequalities?	Positive	<p>This project is providing a new leisure facility in one of the most deprived wards in the city. We know that those in lower socio economic groups are least likely to be</p>

			physically active and more likely to be over weight and suffer from a number of medical conditions. This facility, linked to the health centre next door will address local need for weigh management activity, exercise by referral and social activities.
3.6	Encourage residents to be more responsible for their own health?	positive	This project will encourage residents to use the facilities to manage their own health, weight and wellbeing. The open playing fields will allow free access to recreational activity. The Health centre will work with patients to identify actions they could take to help with weight loss, mobility and falls prevention. The Sports Centre will provide the facilities for people to take action to address these health concerns.
3.7	Reduce crime or fear of crime?	Mixed	The project will bring more people onto the Burnholme site and will ensure that there is site supervision for a longer period of time every day. The site has had reduced use for the last 2 years. The Centre is due to open in June 18 and the sports facilities to open after refurbishment in Summer 2019. This will create a busy hub where facilities are supervised and where participants can feel safe. However there will continue to be house building work to the rear of the site for some time. There have also been some concerns about creating a through route between the site and Derwenthorpe in case this creates opportunities for anti social behaviour.
3.8	Help to give children and young people a good start in life?	Positive	The project will provide free school access for Heworth primary, St Aelred's and Applefields schools. GLL are also proposing to run a gymnastics academy, for which there is considerable demand. The facilities will also link to the library, nursery, after-school club and play



area at the cafe. Working together these facilities will encourage young people to take part in physical activity as part of their routine.

Culture & Community

Does your proposal?		Impact	What are the impacts and how do you know?
3.90	Help bring communities together?	Positive	The project will provide a place for people to meet and be active. It will encourage social support for people who are new to activities. It will provide both membership and non membership opportunities to allow people to use the facilities in ways which suit their needs and does not exclude anyone. The existing club users will continue to use the facilities and will be able to make the sports centre their base.
3.10	Improve access to services for residents, especially those most in need?	Positive	The project provides new services to residents, of Heworth, Heworth Without and Osbaldwick wards. Targeting those who would benefit from GP exercise referral and inclusive gym equipment.
3.11	Improve the cultural offerings of York?	Positive	Community sports clubs and sports facilities contribute to the cultural opportunities in an area. They allow people to meet and belong to their local area. The projects will provide these opportunities in the East of the city by providing new and enhancing existing recreational facilities.
3.12	Encourage residents to be more socially responsible?	Positive	The increased availability of facilities will increase the number of clubs and activities which can take place on the site. There will be opportunities for residents to volunteer with community clubs which use the facilities, supporting junior clubs through coaching and club administration. The project will also provide fencing around the sports pitches on the playing field encouraging dog walkers to use the exterior of the site to exercise their dogs rather than on the main playing pitches.

Zero Carbon and Sustainable Water

Does your proposal?		Impact	What are the impacts and how do you know?
3.13	Minimise the amount of energy we use and / or reduce the amount of energy we pay for? E.g. through the use of low or zero carbon sources of energy?	Neutral	Recent work has seen the installation of more energy efficient boilers and the project itself will replace windows etc to reduce the energy requirement of the building. Opportunities to install LED lighting throughout the building will be explored. The design will consider measures to reduce energy use and reduce the cost of energy and operating costs for the facility.
3.14	Minimise the amount of water we use and/or reduce the amount of water we pay for?	Neutral	The pitch element of the project is about open space and beyond the initial works will not require on-going water supply beyond rain water. The design brief will review options for capturing and reusing rain water, or reducing water consumption.

Zero Waste

Does your proposal?		Impact	What are the impacts and how do you know?
3.15	Reduce waste and the amount of money we pay to dispose of waste by maximising reuse and/or recycling of materials?	Neutral	Grass cuttings will remain on site and any waste from additional gardening and ground works will be composted. Plastic and glass recycling will be encouraged by the site management and opportunities to do shared projects with the Centre and other on site partners to reduce waste and increase recycling will be explored.

Sustainable Transport

Does your proposal?		Impact	What are the impacts and how do you know?
3.16	Encourage the use of sustainable transport, such as walking, cycling, ultra low emission vehicles and public transport?	Positive	The scheme will include the reconnection of the facilities to the Sustrans cycle track from Osbaldwick to the city centre and Clifton. This will allow cycling and walking to become a genuine option

			for many residents. The centre is also located in Heworth and will be actively targeting the local resident and those in neighbouring wards, these people will be able to walk and cycle to the site. The Facilities are on the route of the number 11 bus.
3.17	Help improve the quality of the air we breathe?	Neutral	The project is unlikely to have a significant impact on air quality in the city.

Sustainable Materials

	Does your proposal?	Impact	What are the impacts and how do you know?
3.18	Minimise the environmental impact of the goods and services used?	Neutral	The sports facilities will not be a significant purchaser of goods and services. The largest expenditure will be on staff, who will be encouraged to cycle. GLL will be encourage to explore opportunities to purchase cleaning and vending machine supplies jointly with the Centre to reduce transport journeys to the site. The open spaces will be managed to include formal playing fields but also natural and semi natural open space to encourage wildlife.

Local and Sustainable Food

	Does your proposal?	Impact	What are the impacts and how do you know?
3.19	Maximise opportunities to support local and sustainable food initiatives?	Neutral	There is some opportunity to provide raised planting beds around the site to encourage community planting. Opportunities to encourage procurement of local food supplies will be explored

Land Use and Wildlife

	Does your proposal?	Impact	What are the impacts and how do you know?
3.20	Maximise opportunities to conserve or enhance the natural environment?	Neutral	The project will involve some pitch work to improve levelling and drainage, which may have a negative impact on the landscape during the works. However the area is now all managed as playing

			pitches. Following the work there will be a pond area created which will attract insects and birds, the exterior of the field will also be managed as semi natural open space with longer grass and shrubs which will enhance the area for wildlife.
3.21	Improve the quality of the built environment?	Positive	The outside areas will be enhanced, making a more attractive space to visit. The design of the building has been specified to break up the municipal view of the sports hall, putting in lower level studios on the approach from Bad Bargain Lane. Consideration has been given to the location of the front entrance to ensure the best approach to the sports centre.
3.22	Preserve the character and setting of the historic city of York?	Neutral	The project is focussed on developing and enhancing sports facilities and areas of recreational open space. It is in a residential area of the city, but with strong community support to retain the playing fields and the view across the site.
3.33	Enable residents to enjoy public spaces?	Positive	The open spaces elements of this project will provide new and enhanced places for people to enjoy out door activities which will have a positive impact on their mental and physical wellbeing. The facilities will offer places to meet, play, do sport and grow food, and relax.

Section 4: Impact on Equalities and Human Rights

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents.
This section relates to the impact of your proposal on **advancing equalities and human rights** and should build on the impacts you identified in the previous section.

For 'Impact', please select from the options in the drop-down menu.
If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'

Equalities

Will the proposal **adversely impact** upon 'communities of identity'?
Will it **help advance equality** or **foster good relations** between people in 'communities of identity'?

		Impact	What are the impacts and how do you know?
4.1	<u>Age</u>	Positive	The sports facilities will be designed to attract young people to clubs and activities, such as gymnastics, and older people with GP exercise referral programmes, inclusive fitness equipment, day time gentle exercise etc.
4.2	<u>Disability</u>	Positive	The gym will be equipped with inclusive, accessible fitness equipment. Sessions will be designed to support those with a range of medical conditions including Cancer rehab, COPD, mobility impairments, neurological conditions and to support falls prevention. Applefields school will also have free access to the facilities at designated times.
4.3	<u>Gender</u>	Positive	The sports facilities, changing rooms and ancillary facilities will be designed to meet the needs of all. The changing rooms will be refurbished to attract people who traditionally participate the least, often women. Unappealing changing rooms are often cited as a reason for women not participating. The gym equipment will be accessible to all. The gym will be open access, designed for fitness rather than for muscle development, which can deter some users.
4.4	<u>Gender Reassignment</u>	Positive	The leisure management contract with GLL ensures the need to provide facilities and activities for all. Encouraging those from marginalised groups to be physically active. This will be monitored through the Leisure Management contract reporting procedure. Concessionary pricing is available for those on low incomes. Pay and play pricing is available for those who do not want to commit to membership contracts. These also a 1 month notice period (some other gyms require clients to sign up for a full year) which may suit the needs of pregnant women, carers etc who may want a break in their
4.5	<u>Marriage and civil partnership</u>	Positive	
4.6	<u>Pregnancy and maternity</u>	Positive	
4.7	<u>Race</u>	Positive	
4.8	<u>Religion or belief</u>	Positive	
4.9	Sexual orientation	Positive	
4.10	Carer	Positive	
4.11	Lowest income groups	Positive	
4.12	Veterans, Armed forces community	Positive	

		membership.
--	--	-------------

Human Rights
 Consider how a human rights approach is evident in the proposal

		Impact	What are the impacts and how do you know?
4.13	Right to education	Neutral	<p>The project is unlikely to have a significant impact on these rights. The sports centre will be managed in the same way as the council's other leisure centres, the procurement of which went through a full European procurement process. The open spaces will be available to the community in the same way as all other Council public open space.</p>
4.14	Right not to be subjected to torture, degrading treatment or punishment	Neutral	
4.15	Right to a fair and public hearing	Neutral	
4.16	Right to respect for private and family life, home and correspondence	Neutral	
4.17	Freedom of expression	Neutral	
4.18	Right not to be subject to discrimination	Neutral	
4.19	Other Rights	Neutral	

Section 5: Planning for Improvement

	<p>What have you changed in order to improve the impact of the proposal on the One Planet principles? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)</p>
5.1	<p>We have listened to the residents at the consultation who wanted increased access to the sports facilities. We will be providing free open access to the open space and encouraging use of the site for recreation. We are protecting the use by current users by writing these sessions into the agreement with the leisure management contractor. We are providing Gym and studio facilities in response to residents' requests for affordable gym space.</p> <p>We will be ensuring that the footpath/ cycleway between the Burnholme site and the Sustrans cycle track/ Derwenthorpe is lit, to reduce the risk and fear of crime.</p>

5.2	<p>What have you changed in order to improve the impact of the proposal on equalities and human rights? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)</p>
-----	---

We have given free access to near by schools to encourage sports participation by young people. This includes Applefields school to encourage participation in sport by disabled young people. We have designed the changing rooms to FA design guidance to ensure they meet best practice for inclusion of women and girls in football and meet the needs of disabled players. We have confirmed that the gym equipment will be inclusive equipment so that people of all ages and abilities can use the same equipment.

5.3 **Going forward, what further evidence or consultation is needed to ensure the proposal delivers its intended benefits?** e.g. consultation with specific vulnerable groups, additional data)

In line with the existing Leisure Management contract. GLL will be required to report on user numbers and demographics of those users. Contract management will be required to review these and to ensure that the facilities and programmes are designed to attract traditionally low participation groups and protect existing users.

5.4 **Please record any outstanding actions needed to maximise benefits or minimise negative impacts in relation to this proposal?** (Expand / insert more rows if needed)

Action
Contract Management of the GLL leisure management contract to ensure that programmes meet the needs of target groups.
Explore options for the contractor to source locally produced food and to consider opportunities for food production on site
Establish whether the facilities can be designed to include energy and water efficiency measures.

Person(s)	Due date
CYC Operations Manager	On going throughout the contract period.
GLL	2108-2019 during construction and mobilisation.
Designer	Q3 2018